

Consultation and Coordination Officer's Meeting Westchester, NY

January 12th, 2015





Agenda and Objectives

- Map Overview
- Risk Communication
- Floodplain Management
- National Flood Insurance Program
- Next Steps: Higher than Minimum Standards, Map Adoption, Local Ordinances
- Review and Summary
- Q&A
- Open House Planning





Westchester County, NY — FIRM Overview

Westchester Coastal Study



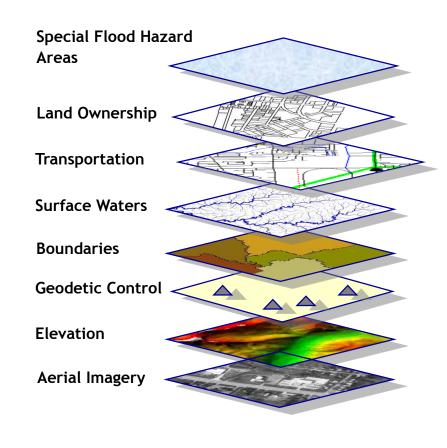
- 70 miles of revised coastal flood hazard analysis
- Updates base map to 2013 orthophotography
- Incorporation of digital topographic data
- Incorporation of validated Letters of Map Change (LOMCs)





Westchester County, NY FIRM Product

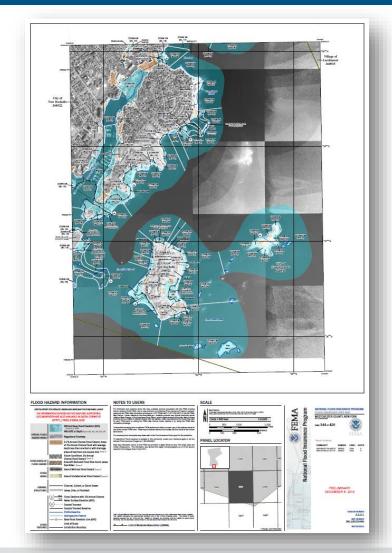
- Components of a FIRM
 - Base map
 - Topographic data
 - Flood hazard data
 - FIRM Database
 - Metadata
 - Flood Insurance Study (FIS) report
 - Back-up data (models, etc.)

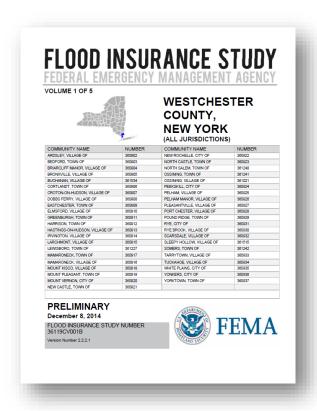






Westchester County, NY FIRM









LiMWA on the Map

- LiMWA sits inside of Zone AE
- LiMWA can cross Zone AE lines
- Triangles point to higher waves
 - Indicates where wave height exceeds 1.5 feet
- Also referred to as Coastal A Zone

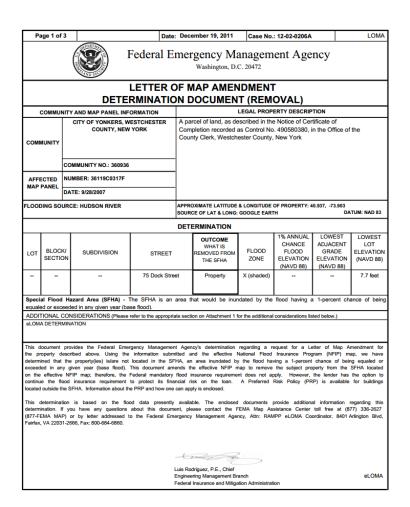






Summary of Map Actions

- FEMA periodically issues Letters of Map Change (LOMCs)
- LOMCs are legally binding changes to the map
- Many LOMCs are not typically reflected in the new FEMA maps due to scale constraints
- Summary of Map Actions contains assessment of all existing LOMCs with respect to the new FEMA maps







Summary of Map Actions (continued)

- Summary of Map Actions Categories:
 - Category 1: Shown on the new FIRM panel
 - Category 2: NOT shown on the new FIRM panel due to scale limitations (revalidated after the new FIRMs become effective)
 - Category 3: Superseded, and no longer valid, due to revised flood hazards
 - Category 4: Must be re-determined





Timeline for Westchester County

Preliminary Work Map Release Preliminary FIS/FIRM Release Post-Release of Preliminary FIS/FIRM

Post-Appeals

Post-LFD

Preliminary Work Maps released on Region 2 Coastal Website Meeting

Review

Flood

Preliminary
Flood
Insurance Rate
Maps released
to the
communities
and the general
public

Resilience Meeting

CCO/Open
House Meetings
and regulatory
formal 90 day
appeal period
will be
determined

WE ARE HERE FEMA will issue Letter of Final Determination (LFD) that initiates the 6 month adoption period before the new maps become effective – all appeals will be resolved prior to LFD

Effective FIRMs become the basis for community floodplain management and insurance requirements





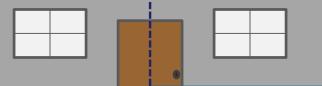
Using Effective and Preliminary FIRM Data

Use the standard that is the **higher** of the two

Flood insurance is always based on the Effective FIRM

What will save you now can cost you in the future

What will happen in the future can cost you now Zone A



Zone A

Current Effective FIRM BFE

(used for insurance ratings UNTIL Preliminary FIRM is adopted)

Preliminary FIRM BFE

(will replace CURRENT effective FIRM when adopted)





Regulatory Process: Comments & Appeals Periods

- Local constituents must submit their concerns through the local community
- Local official will review the concerns prior to submittal to FEMA by the community Chief Executive Officer
 - Duplicate concerns should be combined, and all concerns should be divided into one of two categories: appeals or comments
- An online appeals tracker will be set up on www.region2coastal.com





Regulatory Process: Comments

- Comments are any input and/or feedback on the Preliminary FIRMs that do not relate to new or modified BFEs, base flood depths, SFHA boundaries or SFHA zone designations
 - Comments include, but are not limited to:
 - Changes in the floodplain that should have been submitted to FEMA
 - Corporate limit revisions
 - Road name errors and revisions
 - Changes affected by a Letter of Map Change





Regulatory Process: Appeals

- Appeals are challenges to the Preliminary FIRMs that relate to new or modified BFEs, base flood depths, SFHA boundaries or SFHA zone designations and that are believed to be scientifically or technically incorrect
 - Appeals may result in revisions to the Preliminary FIRMs
- Appeals must be:
 - Submitted within the designated 90-day Appeals period
 - Accompanied by sufficient technical information (see Criteria for Appeals of Flood Insurance Rate Maps) at:

http://www.fema.gov/media-library-data/5270aa93d5b892c8420248bc8f40a1ee/FIRM+Appeals+(EAP)+Criteria.pdf

Technical information must comply with FEMA's Guidelines
 & Specifications for Flood Hazard Mapping Partners
 https://www.fema.gov/national-flood-insurance-program-flood-hazard-mapping/guidelines-specifications-flood-hazard-mapping





Map Adoption

- Communities to be required to adopt the maps.
- When maps are adopted, they are your new Effective FIRMs.
- Risks shown will be the new standard for floodplain management and flood insurance







Risk Communications

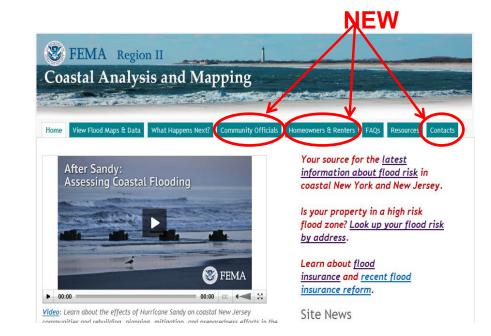
- Federal/State/Local goals:
 - Creating safer communities reducing risk to lives and property
 - Effectively communicate risk and increase public awareness, leading citizens to make informed decisions
- Key factors:
 - Community engagement and exchange of flood risk information
 - Effective collaboration through partnerships
 - Strategic communications plan development





Risk Communciations-Resources

- Visit our Website: www.region2coastal.com
- Outreach factsheets
- Frequently Asked Questions
- Coastal Risk Educational Videos
- Best Available Data (Preliminary FIRMs)
- For additional information:
 www.rampp team.com/nj/htm







The National Flood Insurance Program (NFIP)

- Voluntary program based on a mutual agreement between the Federal government and the local community
- In exchange for adopting and enforcing FPM ordinance, Federally-backed flood insurance is made available







Governmental Roles

Federal

- Risk Identification and Mapping
- Building / Development Standards
- Flood Insurance

State

- Building Code
- Technical Assistance

Local

 Adoption and Enforcement of Development and Building Standards





Minimum Standards for NFIP Building Requirements

- Zone A Building Requirements
 - Developments over 5 acres or over 50 lots must provide a BFE
- AE Zone Building Requirements
 - The lowest enclosed area, <u>including the basement</u>, must be at or above the Base Flood Elevation (BFE)
 - Non-residential buildings may be flood proofed
 - No development in the regulatory floodway that would raise BFE
 - FEMA encourages States and Local Communities to adopt higher standards, such as Freeboard





Minimum Standards for NFIP Building Requirements

- Zone VE Building Requirements
 - Lowest horizontal structural member must be at or above the BFE
 - Structure must not be built on fill
 - Must be free of obstructions below BFE
 - Breakaway walls are permissible





Floodplain Management Considerations

- Repetitive Loss
- Cumulative standards to address non-compliant structures
- Local Communities need to take ownership of ordinance and map adoptions
- Homeowner Flood Insurance Affordability Act (HFIAA)





Can You Buy NFIP Flood Insurance If...

You live in a Flood Hazard Area?

YES!!!

You Don't Live in a Flood Hazard Area?

YES!!!

- As long as your community participates in the NFIP, you can purchase flood insurance
 - Except when structure has been placed in Section 1316
 - No structures insurable over water





More Changes are Coming to the NFIP

- On March 21, 2014, President Obama signed the Homeowner Flood Insurance Affordability Act of 2014 into law
 - Repeals and modifies certain provisions of Biggert-Waters
 - Makes additional program changes
 - Leaves some parts of Biggert-Waters intact.
- Policyholders <u>SHOULD NOT</u> cancel policies!
- FEMA is working with our Write Your Own (WYO) insurance company partners, Congress, others to implement
 - Prior to restoring and refunding premiums, the law requires FEMA to consult with its WYO insurance companies to develop and finalize guidance and rate tables within eight months; FEMA and the WYOs have up to eight months to implement
 - To date, NFIP has held at least seven conference calls and met in person with senior company representatives





In CONCRESS H. R. 3370

Mandatory Surcharges (Sec. 8)

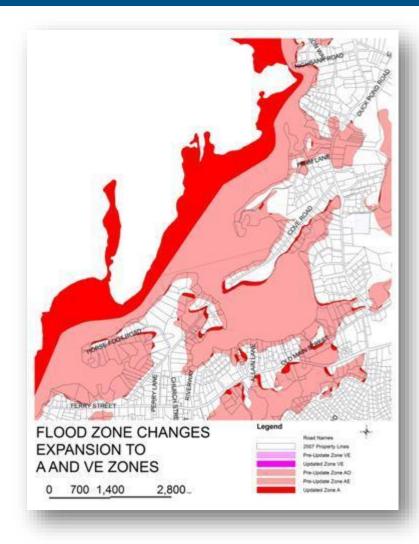
- Applies to all policies
- A policy for a primary residence will include a \$25 surcharge
- All other policies will include a \$250 surcharge
- The fee will be included on all policies, including full-risk rated policies, until all Pre-FIRM subsidies are eliminated
- Surcharges are not considered premium and therefore are not subject to premium increase caps required under Section 5 under the new Act





Grandfathering (Sec. 4)

- HFIAA restores FEMA's ability to grandfather properties into lower risk classes
- For newly identified properties, the law sets first year premiums at the same rate offered to properties located outside the SFHA (Preferred Risk Policy rates)
- With limited exceptions, flood insurance premiums cannot increase more than 18 percent annually
- Grandfathered policy holders are not entitled to refunds







Pre-FIRM Primary Residence Policies in High-Risk Areas

 For most pre-FIRM primary residences in high-risk areas, subsidized rates remain in effect, but with newly required minimum increases—and an 18 percent limit for any individual policy—until premiums reach their full-risk rates¹

POLICY TYPE	IMPACT ON RATE		
Existing policies	Policies can be renewed at subsidized rates. ²		
Newly written policies	Policies can be issued and renewed at subsidized rates.		
Policies on newly purchased buildings	Policies can be issued and renewed at subsidized rates.		
Policies re-issued after a lapse ³	Policies for pre-FIRM buildings in high-risk areas that lapsed due to a late renewal payment (received after the 30-day grace period but less than 90 days after expiration) can be re-issued and renewed at subsidized rates.		

¹Full-risk rates are determined using data from an Elevation Certificate.

³Buildings with lapsed policies are not eligible for the subsidy unless the lapse was the result of the policy no longer being required to retain flood insurance coverage.





²Full–risk rates could be lower than subsidized rates.

Pre-FIRM Building Policies in High-Risk Areas

 For other pre-FIRM buildings in high-risk areas, subsidized rates continue, but will increase more quickly to reach full-risk rates

POLICY TYPE	IMPACT ON RATE
Policies for non-primary residences (secondary or vacation homes or rental properties)	25% annual increases at policy renewal until premiums reach their full-risk rates.
Policies for business buildings	Future 25% annual increases at policy renewal.
Policies for Severe Repetitive Loss properties	25% annual increases at policy renewal for severely or repetitively flooded properties that include 1 to 4 residences.





Other Policies

 For most other policy types, rates will increase by no more than 18 percent for any individual policy

POLICY TYPE	IMPACT ON RATES		
Policies for newer ("post-FIRM") buildings in high-risk areas	Not affected by subsidies; already paying full-risk rates.		
Policies for buildings in moderate- to low-risk areas	Not affected by subsidies; properties in these areas (shown as B, C, or X zones on flood maps) do not pay subsidized rates.		
Policies for buildings "grandfathered in" when map changes show higher flood risk	Grandfathering remains in effect at this time. Buildings constructed in compliance with earlier maps or continuously covered by flood insurance stay in their original rate class when maps change or properties are sold.		
Policies for buildings covered by Preferred Risk Policy Eligibility Extension (PRP EE)	Properties continue to be eligible for lower, preferred-risk rates for the first year after a map change. Starting the following year, rates will increase by no more than 18% for any individual policy until premiums reach their full-risk rate.		





Increased Cost of Compliance (I.C.C.)

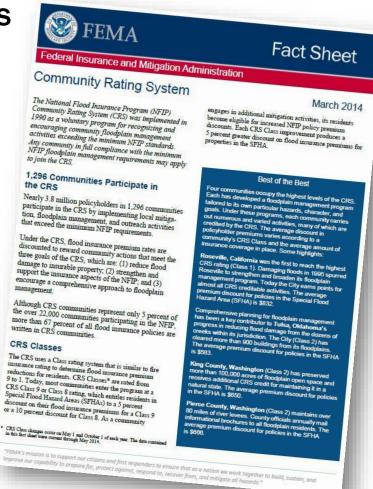
- Upon a letter of Substantial Damage determination from community, an NFIP insured may qualify for up to \$30,000 to relocate, elevate, or demolish their structure
- Local community should track damages for all structures in flood hazard area through Substantial Damage Estimating
- Cumulative standards are optional but effective higher regulatory standards used to address RL properties
- I.C.C. remains available for substantial damage even if community does not adopt cumulative damage definition





Community Rating System (CRS)

- Provides incentive for local officials to implement requirements exceeding NFIP minimum criteria
- Grants flood insurance program credits calculated for activities undertaken to:
 - Reduce flood losses
 - Facilitate accurate insurance rating
 - Promote awareness of the benefits of flood insurance







Insurance FAQs

- Will new maps increase flood insurance rates?
 - Possibly "yes" for some structures effected by a flood hazard zone change, flood elevation increase, or both
- Will flood insurance become unavailable?
 - No, as long as community maintains NFIP participation, flood insurance remains available
- Mandatory Flood Insurance Purchase Requirements
 - Applies to structures within SFHA where the owner has a Federally - backed mortgage





New York State's Role







Higher Than Minimum Standards

- New York Department of Environmental Conservation will provide some options; these will be noted as <u>optional</u>
- Higher than minimum standards can increase safety, decrease flood insurance rates, and provide the community with points in the CRS









Higher than Minimum Standards: Examples

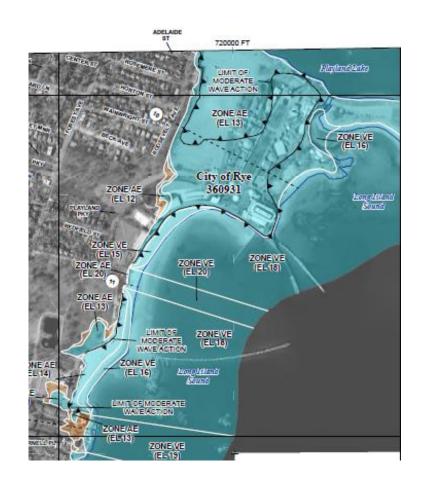
- Freeboard
- Cumulative Damage or Improvement, including I.C.C.
- Compensatory Storage
- Other hazard zones: e.g., levee protected areas or areas below dams
- Critical Facilities





LiMWA: Limit of Moderate Wave Action

- VE Zone Construction Standards are Recommended
- DEC Will Provide Optional Local Law Language
- Communities That Choose to Adopt Must Apply to State Fire Prevention and Building Code Council for a More Restrictive Local Standard
 - DEC Will Provide Guidance
- Building Code of NYS Requires Use of ASCE-24-05, Incorporating Coastal A Zones (LiMWA) for Construction Covered by Standard Building Code
 - Residential Code Does Not Have That Requirement <u>at this</u> <u>time.</u>

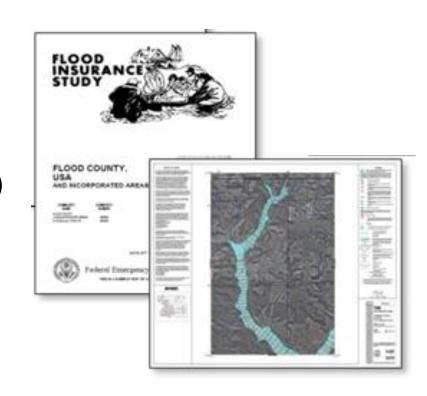






Map Adoption

- After appeals are resolved, communities will receive a letter of final determination (LFD)
 - Maps effective after six months
- Before FIRM effective date, communities must adopt FIRM(s) and FIS into their local laws
- Most Westchester Communities Updated Local Laws in 2007 and Only Need To Amend Map Reference
- Consider Optional Additional Requirements







Compliance and Map Adoption Period

- Begins at date Letter of Final Determination is sent and ends at FIRM effective date
- Community officials review and revise the community's flood damage prevention ordinance to ensure compliance with NFIP regulations
- To avoid suspension from the NFIP, the community must adopt a compliant flood damage prevention ordinance, and submit its ordinance to the NYSDEC for approval prior to the end of this period





The Road to Ordinance Re-Adoption

- 6 month: FEMA 6-month LFD Letter
- 5 month: NYSDEC Assistance Letter
- 3 ½ month: Draft Ordinance
- 3 month: NYSDEC review of draft ordinance
- 3 month: FEMA 90-day Reminder Letter; NYSDEC Reminder
- 1 month: FEMA 30-day Reminder Letter; NYSDEC Call

Sun	Mon	Tue	Wed	Thu	Fri	Sat	
					1	2	
3	4	5	6	7	8	9	
10	11	12	13	14	15	16	
17	18	19	20	21	22	23	
24	25	26	27	28	29	30	
31							
31							





What is the responsibility of the community during this period?

Local Flood Damage Prevention Ordinance to include:

- Updated FIS and FIRM Panel numbers
- Local Floodplain Administrator Designation
- Updated Map and FIS Effective Date
- Appeal Board Designation
- Penalties for Noncompliance





SEQRA

Type I Action

 Part 617.4(b)(1), this is a land use plan in which the local community has some discretion

Must fill out long Environmental Assessment Form

- Most of form is "Not Applicable"
- Fill out Introduction and Part 25

This is a clear "Negative Declaration"

 Reduces flood risk and is beneficial to the environment





Common Local Law Mistakes

- Failure to provide map repository location
- Failure to name a floodplain administrator office (must be an office; not a name)
- Incorrect FIRM or Flood Insurance Study reference
- Naming Town/Village/City Board or Council as appeals board (Must be an Independent Board)
- Inconsistent section numbering
- Failure to include <u>all</u> sections





Questions? Need Ordinance Assistance?

Visit our website:

http://www.dec.ny.gov/lands/311.html

Contact our office:

NYSDEC, NY State NFIP Coordinator's Office

(518) 402-8185, floodplain@dec.ny.gov

David Sherman (Local Law Lead)

Bill Nechamen (Section Chief)





Review and Summary

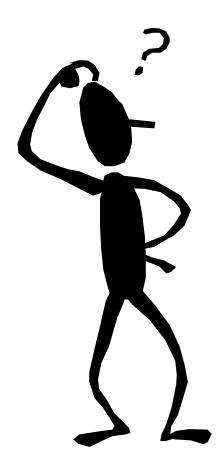
- Map Overview
- Risk Communication
- Floodplain Management
- National Flood Insurance Program
- Next Steps: Local Ordinances, Open House, Appeals
- Review and Summary

Together, we all can create stronger and safer communities.





Questions

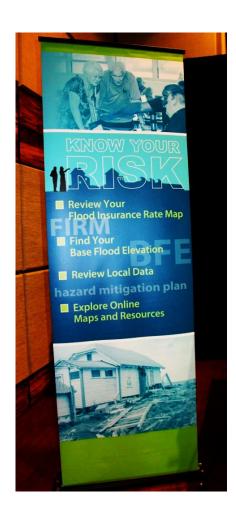






Open House

- Provide local residents, businesses, and property owners opportunity to visit with municipal, county, State, and Federal officials to:
 - Understand what flood hazard zones on new FIRMs are and what they mean
 - Learn about how their flood risk will affect their floodplain management and flood insurance requirements
 - Become informed about options if affected by high-risk flood zone







Example Flood Risk Open House Room Layout

